Prime Ministerial Debates - Programme Format - agreed by all parties 1st March 2010

Audience selection

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- 1. The objective is to select an audience which is broadly a demographic cross section of the country.
- 2. the audience to be made up of roughly 200 people, subject to venue capacity.
- 3. ICM has been appointed as an external recruitment agency and the methods of recruitment are based on their expert advice. In broad terms, we will aim to:
- 4. recruit within a 30 mile radius of the host city, mindful of administrative borders on either side of that radius based on the revised ICM list of constituencies.
- 5. recruit according to gender, age, ethnicity and social class to best reflect the broader voting-age population. The recruitment procedure will be transparent, and its methodology will be available to the parties for comment.
- 6. ensure around 80% of the audience is made up of voters who express a voting intention at the time of recruitment.
- 7. These will be subdivided into ratios which reflect a ratio of 7 Labour, 7 Conservative, 5 LibDem .The political ratios will take precedence over the demographic in the final selection of the audience by ICM.
- 8. within the 80% (see point 6) the broadcasters retain the right to recruit some audience members who express an intention to vote for smaller parties.
- 9. ensure that around 20% of the audience will be undecided but will be politically engaged. ICM's definition of undecided voters to be the basis of this selection.
- 10. reserve a small number of seats for participants from outside the ICM selected audience, whose questions have been pre-submitted and selected by the broadcaster's editorial panel. The broadcasters may use a variety of methods to encourage the submission of such questions from across the UK in the build up to the debates.
- 11. the number of questions from outside the ICM selected audience will be a maximum of four per debate.
- 12. over-recruit by a small margin to accommodate "drop outs" or "no shows"
- 13. issue audience members with a protocol of rules, including security procedures for entry and conduct during the debates. The protocol will be agreed by the parties.

Audience role

- 14. The objective is to ensure maximum debate between the party leaders the distinctive characteristic of these programmes - whilst allowing the audience's voices to be heard directly posing questions.
- 15. Each broadcaster will nominate a panel to choose the questions for its debate. The panel's membership will be public, but they will meet in private.
- 16. Each selection panel will include a member to oversee compliance. List of names of panel members attached
- 17. The objective of each panel shall be to ensure fair question selection in order to frame a balanced debate within the rules of our agreements.
- 18. The panel will meet confidentially in the weeks running up to their debate.
- 19. All questions submitted by the ICM selected audience will be seen by a member of the panel. Email questions will be sifted and a selection given to the panel.
- 20. Initially, each panel will sift through a selection of questions drawn from those submitted by members of the public.
- 21. They will narrow down their selections in a series of meetings up to and including the day of the debate.

- 22. Each panel will have five to seven members, including a designated chair who would have a casting vote if necessary.
- 23. The panel cannot be quorate with fewer than three of its members present.
- 24. In selecting its questions, the panel will take full account of the following:
- 25. each question will be relevant to all three party leaders.
- 26.

- 49. The moderator may then open the discussion to free debate between the leaders for up to 4 minutes on merit.
- 50. The length of the debate on each question will be decided by the programme editor.
- 51. The programme editor will use their best endeavours to keep to the 4 minute time allowance but it may need to be extended in the interest of equality of treatment.
- 52. Questions will be taken on the theme until around half way through the programme, depending on timing and ensuring fair treatment of all three leaders.
- 53. At the end of the themed period, the moderator will open the debate to general questions selected by the broadcaster's panel from the audience or via email.
- 54. The same timing format will apply to the general questions i.e. each leader will have 1 minute to answer the question. Each leader will then have 1 minute to respond. The moderator will then open the discussion to free debate between the leaders for up to 4 minutes on merit
- 55. There will be a clock indicating the time remaining for statements, answers to questions and responses. This will be visible to the candidates and moderator but not to the audience in the debate or on screen.
- 56. The order of speakers, based on an agreed grid, has been determined by the parties drawing lots.
- 57. At the end of the programme the three leaders will shake hands.

Role of the moderator

- 58. To moderate the programme
- 59. To keep the leaders to the agreed time limits
- 60. To ensure free-flowing debate being fair to all candidates over the course of the programme.
- 61. To ensure fairness on the direction of the programme editor
- 62. To seek factual clarification where necessary
- 63. It is not the moderator's role to criticise or comment on the leaders' answers.
- 64. The candidates accept the authority of the moderator to referee the rules on stage and ensure a free flowing, fair debate conducted within the agreed rules

Themes

58.

- 65. Order of themed debates. The order of the themes for the first half of each programme was determined by the broadcasters drawing lots. The order is as follows:
 - Domestic affairs including but not exclusively: NHS; Education; Immigration; Law and Order; Family; Constitution; Teermin0.012polcises0 2mmigration4ker er0049 2743mmii49 a9.69458 Td/l

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Audience cutaways

- 69. The purpose of the programmes are for the viewers to see and hear the party leaders engaging in debate with each other and answering questions from the audience. The audience is a key element of the programmes and has to be seen by the viewers but there will not be undue concentration of the reactions of individual audience members.
- 70. There will be a close up of the questioner while he/she is asking a question.
- 71. There will be no close-up cutaways of a single individual audience member while the leaders are speaking.
- 72. However if one of the leaders directly addresses an individual audience member, a close-up shot of that individual can be shown e.g. if a leader answers a question by directly addressing the questioner.
- 73. There may be group shots and wide shots of the audience during the programme.
- 74. The programme will be confined to events inside the debate studio.
- 75. Breaking News straps will not be put over live coverage of the debate. On news channels (Sky News, BBC News channel), the scrolling news tickers will offer other news but will not cover breaking news lines from the debates while the debates are taking place.
- 76. Each party will have the right to recall the negotiating panel made up of representatives from the broadcasters and the parties, during the campaign to discuss issues arising from the debates.

Sameena Ali-Khan, ITV Central regional news presenter Alexander Gardiner, Debate Programme Editor Lucy Meacock, ITV Granada regional news presenter Jonathan Munro, Deputy Editor, ITV News Alastair Stewart, Debate Moderator Chris Wissun, Director of Programme Compliance

Sky Selection panel
Chris Birkett, Executive Editor, Sky News (chair)
Adam Boulton, Political Editor and Debate Moderator
Jonathan Levy, Executive Producer, Politics
John McAndrew, Executive Producer, Debate Programme
Penny Chrimes, Executive Producer, The Boulton Factor
Hannah Thomas-Peter, Politics Producer & RTS Young Journalist of the Year 2009
Daniel Austin, BSkyB Legal Department

BBC Selection panel Sue Inglish Head of Political Programmes BBC News (chair) Ric Bailey Chief Adviser, Politics, Editorial Policy David Dimbleby, Moderator Daniel Pearl, Programme Editor Jeremy Hillman, Editor Business and Economics